
***ADAMS COUNTY FIRE
PROTECTION DISTRICT***
FINANCIAL STATEMENTS
DECEMBER 31, 2019

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CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS CONSULTANTS

Independent Auditors' Report

Board of Directors
Adams County Fire Protection District
Denver, Colorado

Report On The Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Adams County Fire Protection District (the District) as of and for the year ended December 31, 2019 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility For The Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the District as of December 31, 2019, and the respective changes in financial position thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pages i through v, and the budgetary comparison schedule, pension schedules and notes to required supplementary information, pages 53 through 62, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The individual fund budgetary comparison schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual fund budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual fund budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 23, 2020 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

RubinBrown LLP

July 23, 2020

ADAMS COUNTY FIRE PROTECTION DISTRICT
MANAGEMENT DISCUSSION AND ANALYSIS FOR YEAR 2019

This Management Discussion and Analysis (“MD&A”) of the Adams County Fire Protection District (“District”) introduces readers to the financial statements that follow and provides an overview of the District’s financial activities for the year ended December 31, 2019. Readers should review this MD&A in conjunction with the financial statements and the notes to the financial statements to broaden their understanding of the District’s financial performance.

Overview of Financial Statements: The District’s basic financial statements are comprised of three components: 1) Government-wide financial statements; 2) Fund financial statements; and, 3) Notes to the financial statements. This report contains other supplemental information in addition to the basic financial statements.

Using the Basic Financial Statements: These financial statements consist of this MD&A (this section) and a series of financial statements including notes to those statements. The statements are organized to enable the reader to understand the District as an entire operating entity. The financial statements then proceed to provide an increasingly detailed look at specific financial activities.

Governmental-wide Financial Statements: The government-wide financial statements detail District operations principally supported by property tax revenues, and charges for services. The governmental activity of the District is public safety, consisting of all hazards, fire, and EMS services. The District’s government-wide financial statements can be found on pages 4 and 5 of this report.

The Statement of Net Position is the delta between both the short-term and the long-term position of the District’s assets, deferred inflows/outflows and liabilities. Increases or decreases in the net position may be useful as an indicator if the District is improving or deteriorating in its financial position.

Statement of Activities shows how the District’s net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

Fund Financial Statements: Government funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances on current financial resources. The District reports the difference between governmental fund assets, deferred outflows of resources, liabilities and deferred inflows of resources as fund balance. Fund financial statements are presented on pages 6 through 11.

Notes to Financial Statements: The notes to the financial statements provide additional information to the reader to fully understand the data provided in the aforementioned statements and funds. The notes are found on pages 12 – 53 of this report.

Financial Analysis for the District as a Whole: The District saw an overall increase of revenues over expenses in 2019 of \$2,278,454. While tax revenues decreased slightly from 2018, total revenues increased by more than \$1.5 million; \$926k from the unanticipated increase in Medicare reimbursements and \$607k from the sale of Station 15. General Fund expenses were also less than projected, predominantly because health benefit costs were significantly less than budgeted.

Condensed statement of net position and statement of activities comparisons for 2018 and 2019 are as follows:

Condensed Statement of Net Position

	FY 2018	FY 2019
Current Assets	\$ 31,109,840	\$ 28,432,316
Capital Assets, Net	16,337,863	22,624,989
Pension Assets, Net	1,749,792	-
Other Assets	35,278	2,995
Total Assets	49,232,773	51,060,300
Deferred Outflows of Resources	2,768,280	5,679,327
Current Liabilities	1,183,157	320,079
Pension Liabilities, Net	2,843,633	4,214,444
Long-term Liabilities	15,194,367	14,492,204
Total Liabilities	19,221,157	19,026,727
Deferred Inflows of Resources	17,201,456	19,856,006
Net Position:		
Net Investment in Capital Assets	4,060,829	4,965,877
Restricted	888,005	600,539
Unrestricted (Special Events Fund)	34,065	46,832
Unrestricted	10,595,541	12,243,646
Total Net Position	\$ 15,578,440	\$ 17,856,894

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Condensed Statement of Activities

	FY 2018	FY 2019
Program Revenues:		
Charges for Services	\$ 1,431,975	\$ 2,446,724
Capital Grants and Contributions	41,563	66,667
Total Program Revenues	1,473,538	2,513,391
General Revenues:		
Taxes	17,654,395	17,532,821
Interest	333,134	254,583
Miscellaneous	292,174	1,066,165
Total General Revenues	18,279,703	18,853,569
Total Revenues	19,753,241	21,366,960
Expenses:		
Firefighting and Admin	16,899,128	18,614,639
Interest	366,656	473,867
Total Expenses	17,265,784	19,088,506
Change in Net Position	2,487,457	2,278,454
Net Position – Beginning of year	13,090,983	15,578,440
Net Position – End of Year	\$ 15,578,440	\$ 17,856,894

NONSPENDABLE FUND BALANCE:

Nonspendable fund balance includes amounts that cannot be spent because they are either not spendable in form (such as inventory or prepaids) or are legally or contractually required to be maintained intact.

The District does not have any non-spendable funds.

RESTRICTED FUND BALANCE:

The restricted fund balance includes amounts restricted for a specific purpose by external parties such as grantors, bondholders, constitutional provisions or enabling legislation. The District's restricted funds include the emergency reserve funds required by Article X, Section 20 of the Colorado Constitution, commonly referred to as the Taxpayer's Bill of Rights ("TABOR") and the Bond Debt Service Fund. TABOR requires that the District establish an emergency reserve of 3% of the District's fiscal year spending, excluding bonded debt service. At the end of year 2019, the District's TABOR reserve balance was \$544,693. The Bond Debt Service Fund had a balance of \$55,846, which will be utilized towards paying off the Series 2011 General Obligation Bonds in 2022.

COMMITTED FUND BALANCE:

Committed fund balance is the portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by a formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.

As of December 31, 2019 there are no committed fund balances.

ASSIGNED FUND BALANCE:

Assigned fund balance includes amounts the District intends to use for a specific purpose. Intent can be expressed by the District's Board of Directors or by an official or body to which the Board of Directors delegates the authority.

The District assigns funds for specific uses, either as contingencies or for capital projects. The District has assigned \$46,832 to the District's Special Event Fund. Within the General Fund, \$2,320,816 is assigned for various uses, including Major Equipment (\$155,591), Sick Leave (\$1,065,225), Stations and Grounds (\$1,000,000), and for Health Benefits (\$100,000). Within the Capital Reserve Fund, \$1,066,159 is assigned for various uses, including Radio Replacement (\$116,464), Major Equipment Replacement (\$763,615), and SCBA Replacement (\$186,080). The District has a long-term apparatus replacement plan that it uses to guide the replacement of apparatus and saving funds for those purchases. These funds fluctuate depending on apparatus and equipment needs in a given year.

UNASSIGNED FUND BALANCE:

Unassigned fund balance includes amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

At the end of 2019, the District's unassigned fund balance was \$4,663,445. Among other uses, the unassigned funds ensure the District meet its business needs between beginning of a fiscal year and when the District begins receiving significant property tax revenues in that fiscal year, usually about mid-March. In general, the District strives to have 25% of its annual revenues in the unassigned fund balance at year-end to carry-over to the following year to meet its business needs.

General Fund Budget Highlights:

Actual revenues exceeded expenditures in 2019. The total budget revenues had a favorable variance of \$1,027,894 and the expenditures also had a favorable variance of \$493,595, for a total excess of revenues over expenditures of \$1,521,489. Additionally, \$496,398 was not transferred from the General Fund to the Capital Reserve Fund as originally intended, creating an overall favorable variance in the General Fund of \$2,017,887. The total General Fund balance at the end of 2019 was \$7,528,954.

Capital Assets Highlights:

In 2019, the District placed \$315,862 of revenue into the Capital Reserve Fund, which was more than twice what was budgeted. The increased revenue was primarily due to the District collecting more impact fees than had been anticipated. The District expended \$8.4 million constructing its new Station 11, purchasing two new ambulances, and various other vehicles. The District continues to plan for future purchases and has \$1,066,159 in the Capital Reserve Fund assigned for radios, apparatus, and SCBAs.

Long-Term Debt:

The General Obligation Bond principal debt, as of December 31, 2019, is \$1,410,000. The District also has the following outstanding balances on lease-purchase financing obligations: \$107,704 for an engine purchase; \$128,784 for bunker gear; \$1,050,000 for administrative office remodel; \$52,268 for radios; and, \$8,100,000 for the Fire Station 11 construction. The District structured the foregoing financial obligations to be paid from the District's on-going annual revenue collections.

Economic Factors and Next Year’s Budget and Rates:

In 1982, Colorado’s voters passed an amendment to Article X, § 3(1)(b) of the Colorado Constitution, which is commonly referred to as the “Gallagher Amendment”. The purpose of the Gallagher Amendment was to permanently establish a ratio between total statewide assessed values of residential property (“RAR”) and all other types of property, which are collectively referred to as “non-residential”. At the time, residential property’s share of statewide revenue was 44.6%, as compared to 55.4% for nonresidential property (“Gallagher Split”), based on a RAR of 21% and 29% for nonresidential property. The Gallagher Amendment requires the Colorado General Assembly to adjust the RAR up or down, as necessary, in order to maintain the Gallagher Split, while the nonresidential assessment rate remains fixed at 29%. Since the passage of the Gallagher Amendment, the growth in the aggregate statewide valuation of residential property has typically outpaced that of nonresidential property, which over time has resulted in a significant downward adjustment to the RAR. The on-going reduction in the RAR has been exacerbated by the fact that the Gallagher Amendment functions only as a downward ratchet on the RAR because the Colorado Legislature believes that TABOR requires a statewide election when the Gallagher Amendment would otherwise call for an increase to the RAR. In 2018, the Colorado Legislature reduced the RAR from 7.2% to 7.15%, a decrease of .05%.

The property tax the District certified in December of 2018 (for revenue collections in 2019) remained at 16.207 mills. While the RAR was reduced to 7.15%, the overall value of real property within the District increased by as much as 24%, which more than off-set the slight reduction in the RAR and greatly improved the District’s already strong financial position. The District plans to build the funds in assigned accounts for future needs, as well as replenish the Capital Reserve Fund that was depleted by recent construction projects. The RAR will remain unchanged in 2020 and the District anticipates revenues will be flat going into 2021, however, the District has taken advantage of the new Medicare reimbursement program which resulted in approximately \$926,000 of additional EMS reimbursements for half of 2019, and anticipates almost \$2 million in 2020 and each year thereafter, assuming the federal government continues funding this supplemental program.

The District submitted two ballot measures to its voters in May 2020, each of them passing by a wide margin and with a large voter participation. Ballot Issue 5A is a tax extension, which received voter authorization to convert 1 mill of debt service property tax to a general operations property tax in 2022, when the District pays off the 2011 Series General Obligation Bonds. Ballot Issue 5B received voter authorization for the District to increase or decrease its property tax (mill levy) rate to adjust for any future increases or decreases in the RAR. Preliminary forecasts by the State Division of Property Taxation indicate that it may recommend that the Colorado Legislature decrease the RAR to as low as 5.88% in the spring of 2021.

Management successfully implemented impact fees through Adams County for new developments in the District, which has helped with the loss of revenues due to the reduction in the RAR in recent years caused by the Gallagher Amendment. Since 2018, the District has realized revenues of \$402,588 from these impact fees.

Requests for information:

This financial report is designed to provide a general overview of the District’s finances. Questions concerning any of the information in this report or requests for additional information should be addressed to:

Adams County Fire Protection District
8055 Washington Street
Denver, Colorado 80229.

ADAMS COUNTY FIRE PROTECTION DISTRICT

STATEMENT OF NET POSITION

December 31, 2019

	Primary Government Governmental Activities
Assets	
Cash, cash equivalents and investments	\$ 7,734,572
Restricted cash	21,487
Cash with County Treasurer	109,864
Receivables:	
Property taxes	19,476,200
Medical billings accounts, net	1,090,193
Other	2,995
Capital assets:	
Nondepreciable	973,188
Depreciable, net	21,651,801
Total Assets	51,060,300
Deferred Outflows Of Resources	
Deferred charge on refunding	102,790
Deferred outflows pension - SWDBP Plan	5,088,032
Deferred outflows pension - Old Hire Plan	376,312
Deferred outflows pension - Volunteer Plan	11,646
Deferred outflows pension - SWAC Volunteer Plan	100,547
Total Deferred Outflows Of Resources	5,679,327
Liabilities	
Accounts payable	125,460
Claims payable	135,860
Accrued interest payable	58,759
Noncurrent liabilities:	
Due within one year	2,004,477
Due in more than one year	12,487,727
Net pension liability - SWDBP	1,371,459
Net pension liability - Old Hire Plan	1,257,098
Net pension liability - Volunteer Plan	10,012
Net pension liability - SWAC Volunteer Plan	1,575,875
Total Liabilities	19,026,727
Deferred Inflows Of Resources	
Unearned revenue - property taxes	19,476,200
Deferred inflows pension - SWDBP Plan	158,126
Deferred inflows pension - Old Hire Plan	83,614
Deferred inflows pension - Volunteer Plan	6,894
Deferred inflows pension - SWAC Volunteer Plan	131,172
Total Deferred Inflows Of Resources	19,856,006
Net Position	
Net investment in capital assets	4,965,877
Restricted for:	
Debt service	55,846
Emergencies	544,693
Unrestricted	12,290,478
Total Net Position	\$ 17,856,894

ADAMS COUNTY FIRE PROTECTION DISTRICT

STATEMENT OF ACTIVITIES For The Year Ended December 31, 2019

Function/Program	Expenses	Program Revenues		Net Revenue (Expense) And Changes In Net Position
		Charges For Services	Operating Grants And Contributions	Governmental Activities
Primary Government				
Governmental Activities				
Firefighting	\$ 13,633,342	\$ 14,150	\$ —	\$ (13,619,192)
Administration	1,186,624	153,928	—	(1,032,696)
Communications	536,333	—	—	(536,333)
Medical	1,539,955	—	—	(1,539,955)
Station and grounds maintenance	512,886	—	—	(512,886)
Information technology	220,312	—	—	(220,312)
Ambulance	189,004	2,272,141	16,134	2,099,271
Training	191,953	6,505	—	(185,448)
Fire prevention	29,163	—	—	(29,163)
Truck and equipment maintenance	334,082	—	—	(334,082)
Special operations	172,354	—	—	(172,354)
Capital outlay	15,681	—	—	(15,681)
Interest	473,867	—	—	(473,867)
Fundraising and special events	37,768	—	50,533	12,765
Miscellaneous	15,182	—	—	(15,182)
Total - Primary Government	\$ 19,088,506	\$ 2,446,724	\$ 66,667	(16,575,115)
General Revenues				
				16,195,211
Property taxes				1,337,610
Specific ownership taxes				254,583
Interest				282,965
Impact fees				607,439
Gain on sale of assets				175,761
Miscellaneous				18,853,569
Total General Revenues				18,853,569
Change In Net Position				2,278,454
Net Position, Beginning Of The Year				15,578,440
Net Position, End Of Year				\$ 17,856,894

ADAMS COUNTY FIRE PROTECTION DISTRICT

BALANCE SHEET - GOVERNMENTAL FUNDS December 31, 2019

Assets					
	General	Capital Reserve	Bond	Special Event	Total Governmental Funds
Assets					
Cash, cash equivalents and investments	\$ 6,544,126	\$ 1,105,865	\$ 37,749	\$ 46,832	\$ 7,734,572
Restricted cash	21,487	—	—	—	21,487
Cash with County Treasurer	109,864	—	—	—	109,864
Receivables:					
Property taxes	19,021,982	—	454,218	—	19,476,200
Medical billing accounts (net)	1,090,193	—	—	—	1,090,193
Interfund	24,184	—	18,097	—	42,281
Other	2,995	—	—	—	2,995
Total Assets	\$ 26,814,831	\$ 1,105,865	\$ 510,064	\$ 46,832	\$ 28,477,592
Liabilities, Deferred Inflows Of Resources And Fund Balance					
Liabilities					
Accounts payable	\$ 109,938	\$ 15,522	\$ —	\$ —	\$ 125,460
Claims payable	135,860	—	—	—	135,860
Interfund	18,097	24,184	—	—	42,281
Total Liabilities	263,895	39,706	—	—	303,601
Deferred Inflows Of Resources					
Unavailable revenue - property taxes	19,021,982	—	454,218	—	19,476,200
Fund Balances					
Restricted:					
Debt service	—	—	55,846	—	55,846
Emergencies - TABOR reserve	544,693	—	—	—	544,693
Assigned:					
SCBA equipment	—	186,080	—	—	186,080
Radio and equipment	—	116,464	—	—	116,464
Major equipment	155,591	763,615	—	—	919,206
Station and grounds	1,000,000	—	—	—	1,000,000
Health	100,000	—	—	—	100,000
Sick leave	1,065,225	—	—	—	1,065,225
Special events	—	—	—	46,832	46,832
Unassigned	4,663,445	—	—	—	4,663,445
Total Fund Balance	7,528,954	1,066,159	55,846	46,832	8,697,791
Total Liabilities, Deferred Inflows Of Resources And Fund Balance	\$ 26,814,831	\$ 1,105,865	\$ 510,064	\$ 46,832	\$ 28,477,592

ADAMS COUNTY FIRE PROTECTION DISTRICT

**RECONCILIATION OF THE GOVERNMENTAL FUNDS
BALANCE SHEET TO THE STATEMENT OF NET POSITION
December 31, 2019**

Total Governmental Fund Balances \$ 8,697,791

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, not reported in the funds. However, in the statement of net position, the cost of these assets is capitalized and expensed over their estimated lives through annual depreciation expense.

Cost of capital assets	\$ 33,117,012	
Accumulated depreciation	<u>(10,492,023)</u>	22,624,989

Pension plan accounts, such as deferred inflows/outflows and net pension assets (liabilities), are not current financial resources and, therefore, are not reported in the government funds. However, in the statement of net position, the deferred inflows and outflows for pensions are amortized into pension expense in future periods.

Net pension liabilities	(4,214,444)	
Deferred outflows of resources	5,576,537	
Deferred inflows of resources	<u>(379,806)</u>	982,287

Charges on advance refunding are not current financial resources and, therefore, not reported in the funds. However, in the statement of net position, the amounts are deferred outflows of resources and are amortized over the life of the debt.

102,790

Liabilities, including bonds, accrued interest and compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds.

Bonds payable	(1,410,000)	
Bond and COPs premium	(610,346)	
Bond discount	7,899	
COPs	(8,100,000)	
Capital leases	(1,344,756)	
Accrued interest payable	(58,759)	
Compensated absences payable	<u>(3,035,001)</u>	<u>(14,550,963)</u>

Net Position Of Governmental Activities \$ 17,856,894

ADAMS COUNTY FIRE PROTECTION DISTRICT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For The Year Ended December 31, 2019

	General	Capital Reserve	Bond	Special Event	Total Governmental Funds
Revenues					
Property taxes	\$ 15,763,424	\$ —	\$ 431,787	\$ —	\$ 16,195,211
Specific ownership taxes	1,337,610	—	—	—	1,337,610
Grant revenue	16,134	—	—	—	16,134
Charges for services	2,272,141	—	—	—	2,272,141
Permit fees	153,928	—	—	—	153,928
Impact fees	—	282,965	—	—	282,965
Fundraising and special events	—	—	—	50,533	50,533
Rental income	900	—	—	—	900
Insurance reimbursement	56,548	—	—	—	56,548
Interest	221,537	32,897	147	2	254,583
Miscellaneous	138,968	—	—	—	138,968
Total Revenues	19,961,190	315,862	431,934	50,535	20,759,521
Expenditures					
Current:					
Firefighting	12,709,215	—	—	—	12,709,215
Office	158,352	—	—	—	158,352
Administration	941,981	—	500	—	942,481
Utilities	207,160	—	—	—	207,160
Communications	536,333	—	—	—	536,333
Medical	1,539,823	—	—	—	1,539,823
Station and grounds maintenance	94,602	—	—	—	94,602
Station supplies	23,773	—	—	—	23,773
Information technology	228,144	—	—	—	228,144
Capital reserve	242,685	—	—	—	242,685
Ambulance	190,429	—	—	—	190,429
Training	187,321	—	—	—	187,321
Fire prevention	40,894	—	—	—	40,894
Trucks and equipment	339,697	—	—	—	339,697
Special operations	185,595	—	—	—	185,595
Special events	—	—	—	37,768	37,768
Capital outlay	—	7,557,849	—	—	7,557,849
Debt service:					
Principal	35,821	449,262	445,000	—	930,083
Interest	1,010	395,860	62,675	—	459,545
Total Expenditures	17,662,835	8,402,971	508,175	37,768	26,611,749
Excess (Deficiency) Of Revenues Over (Under) Expenditures	2,298,355	(8,087,109)	(76,241)	12,767	(5,852,228)
Other Financing Sources (Uses)					
Proceeds from sale of assets	—	767,337	—	—	767,337
Transfer in	—	3,686,277	—	—	3,686,277
Transfer out	(3,686,277)	—	—	—	(3,686,277)
Total Other Financing Sources (Uses)	(3,686,277)	4,453,614	—	—	767,337
Net Change In Fund Balance	(1,387,922)	(3,633,495)	(76,241)	12,767	(5,084,891)
Fund Balance, Beginning Of The Year	8,916,876	4,699,654	132,087	34,065	13,782,682
Fund Balance, End Of Year	\$ 7,528,954	\$ 1,066,159	\$ 55,846	\$ 46,832	\$ 8,697,791

ADAMS COUNTY FIRE PROTECTION DISTRICT

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES For The Year Ended December 31, 2019

Net Change In Fund Balances - Total Governmental Funds \$ (5,084,891)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expenses. This is the amount by which capital outlay exceeded depreciation expense in the current period.

Capital outlay	\$ 7,593,289	
Depreciation expense	<u>(1,146,265)</u>	6,447,024

The net effect of various miscellaneous transactions involving capital assets (i.e., sales and disposals) is to decrease net position. (159,898)

Interest expense accrued and reported in the statement of activities does not require the use of current financial resources and, therefore, is not reported as expenditures in governmental funds.

Liability at December 31, 2018	49,267	
Liability at December 31, 2019	<u>(58,759)</u>	(9,492)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Principal payments made	930,083	
Amortization of premium, discount and deferred charge on refunding, net	<u>(7,462)</u>	922,621

Pension income (expense) relates to changes the pension assets, liabilities and deferred outflows/inflows that are not receivable or payable in the current period and, therefore, are not reported in the governmental funds. 417,810

Compensated absences for nonvested employees reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Liability at December 31, 2018	2,780,281	
Liability at December 31, 2019	<u>(3,035,001)</u>	(254,720)

Change In Net Position Of Governmental Activities \$ 2,278,454

ADAMS COUNTY FIRE PROTECTION DISTRICT

**STATEMENT OF PLAN NET POSITION -
PENSION TRUST FUND
December 31, 2019**

	<u>Pension Trust Fund</u>
Assets	
Cash	\$ 90,560
Investments	1,147,983
Cash surrender value of life insurance	124,343
Total Assets	<u>1,362,886</u>
Liabilities	
Accounts payable	<u>855</u>
Net Position Held In Trust For Pension Benefits	<u>\$ 1,362,031</u>

ADAMS COUNTY FIRE PROTECTION DISTRICT

**STATEMENT OF CHANGES IN PLAN NET POSITION -
PENSION TRUST FUND**

For The Year Ended December 31, 2019

	<u>Pension Trust Fund</u>
Additions	
General property taxes	\$ 56,000
State contribution	8,100
Investment gain	193,463
Total Additions	<u>257,563</u>
Deductions	
Benefit payments	242,333
Administration	4,765
Professional fees	9,900
Miscellaneous	7,776
Total Deductions	<u>264,774</u>
Net Change In Net Position Held In Trust For Pension Benefits	(7,211)
Net Position Held In Trust For Pension Benefits, Beginning Of The Year	<u>1,369,242</u>
Net Position Held In Trust For Pension Benefits - End Of Year	<u>\$ 1,362,031</u>

ADAMS COUNTY FIRE PROTECTION DISTRICT

NOTES TO FINANCIAL STATEMENTS

December 31, 2019

1. Summary Of Significant Accounting Policies

Organization

The Adams County Fire Protection District (the District) provides emergency services to the northern metro area of Denver, Colorado. Effective May 7, 2014, the District's legal name changed from North Washington Fire Protection District to Adams County Fire Protection District, also doing business as Adams County Fire Rescue. The name change occurred in connection with a merger between the District and the Southwest Adams County Fire Protection District (SWAC), effective January 1, 2015.

Reporting Entity

For financial reporting purposes, management has considered all potential component units in defining the District. The basic criterion for including a potential component unit is the District's ability to exercise significant operational control or financial accountability over the potential component unit. Financial relationship or operational control is determined on the basis of the District's obligation to fund deficits, responsibility for debt, budgetary authority, fiscal management, selection of governing authority and/or management and the ability to significantly influence operations.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

Basis Of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities. The government-wide financial statements report information for the District as a whole.

Individual funds are not displayed at this financial reporting level. Internal balances and activity are eliminated at the government-wide level.

The statement of net position presents the financial position of the governmental activities of the District. The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are specifically associated with a function and, therefore, clearly identifiable to that particular function. The District does not allocate indirect expenses to functions in the statement of activities.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity.

Program revenues include: (1) charges for services which report fees and other charges to users of the District's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income and (3) capital grants and contributions which fund the acquisition, construction or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which function the revenues are *restricted*.

Accounting Policies

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The District uses funds to maintain its financial records during the year.

A fund is a fiscal and accounting entity with a self-balancing set of accounts.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. The District reports the difference between governmental fund assets, deferred outflows of resources, liabilities and deferred inflows of resources as fund balances. The following are the District's major governmental funds:

General - This fund accounts for general operations and for financial resources of the District that are not accounted for in other funds. Primary sources of revenue are property taxes and interest on deposits. The major expenditures are for personnel and services. The General Fund also accounts for the District's health benefit activity.

Capital Reserve - This fund is used to account for the accumulation of resources for, and the payment for the purchase of, capital improvements and equipment. The primary source of revenues is transfers from the General Fund and grant revenue.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

Bond - This fund is used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest and related costs. The primary sources of revenues are property taxes levied specifically to retire general obligation bonds and interest on deposits.

Special Event - This fund is used to account for the accumulation of resources for, and the payment of, community and charitable activities and related costs. The primary sources of revenues are fundraisers and donations from individuals.

Fiduciary Fund - This fund is used for assets held by the District in a trustee capacity.

Pension Trust - This fund accounts for assets held by the District in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. This fund is accounted for on the accrual basis of accounting.

Measurement Focus

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position. The statement of activities reports revenues and expenses.

All governmental funds are accounted for using a flow of current financial resources measurement focus. Within this measurement focus, only current assets, current liabilities and certain deferred outflows and inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

Basis Of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and pension trust fund are prepared using the accrual basis of accounting. At the fund reporting level, the governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of certain deferred outflows of resources and in the presentation of expenses versus expenditures. Under the accrual basis of accounting, revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Under the modified accrual basis of accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are considered to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. An exception to this general rule is principal and interest on long-term debt and compensated absences, which are recognized when due.

Property Tax Revenue And Recognition

Property taxes are levied on December 15 and attach as an enforceable lien on property the following January 1. They are payable in full by April 30, or in two equal installments due February 28 and June 15. Adams and Denver Counties bill and collect property taxes for the District. The property tax receipts collected by the counties are remitted to the District in the subsequent month. Property taxes receivable not collected within 60 days of year end have been recorded as a deferred inflow of resources in the fund financial statements. Since property taxes are levied in December for the next calendar year's operations, the total levy is reported as taxes receivable and a deferred inflow of resources in the government-wide financial statements.

Budgets

Budgets are adopted on a basis consistent with generally accepted accounting principles. All annual appropriations are at the total fund level and lapse at fiscal year end.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

The Fire Chief submits the proposed budget to the Board of Directors prior to the October 15 statutory deadline for the year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. A public hearing is conducted to obtain taxpayer comments. Prior to December 15, the budget is legally enacted through passage of a resolution. Formal budgetary integration is employed as a management control tool during the year for the District's funds.

Cash And Cash Equivalents

The District considers all highly liquid investment purchases with an original maturity of three months or less to be cash equivalents. The carrying value of cash and cash equivalents approximates fair value because of the short maturities of these instruments.

Investments

Investments are measured at fair value in accordance with the Governmental Accounting Standard Board Statement No. 72, *Fair Value Measurement and Application*.

Short-Term Interfund Receivables/Payables

During the course of operations, transactions may occur between individual funds for the goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet. The interfund balances are eliminated at the government-wide level, except for the residual balances between the governmental activities and the Pension Trust Fund.

Capital Assets

General capital assets are long-lived assets of the District as a whole. When purchased, such assets are recorded as expenditures in governmental funds. The District reports these assets in the governmental activities column of the government-wide statement of net position, but does not report these assets in the fund financial statements.

All capital assets are recorded at cost or estimated historical cost if actual cost is not available. Donated capital assets are recorded at acquisition value on the date donated. The District maintains a capitalization threshold of \$5,000. Improvements to capital assets are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

All capital assets, except for land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Buildings and improvements	10 - 30 years
Equipment and vehicles	5 - 20 years

Compensated Absences

Accrued vacation and sick leave represent amounts earned, but not paid or taken, as of year end. The District's sick leave policy allows accumulation of up to 2,160 hours. A total of either 16 hours (line personnel) or 8 hours (administrative employees) of sick leave is earned on the 1st of each month following an employee's hire date. After ten years of service, employees are partially vested in their accrued but unused sick leave, with the vesting increasing each year per an approved vesting schedule, with a maximum vesting of 100%. Unused and vested sick leave hours are paid upon separation of employment. The vested portion of accrued sick leave is shown as a liability in the governmental statement of net position and is liquidated out of the General Fund. Vacation time is accrued on January 1 and must be taken within 1 year of the accrued date; therefore, no accrual is made for unused vacation time.

Deferred Outflows/Inflows Of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until that time. The deferred charge on advanced refunding is recorded as a deferred outflow. A deferred charge on advanced refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The District has recognized deferred outflows of resources in the government-wide financial statements in accordance with presentation requirements for defined benefit pension plans.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

In addition to liabilities, the statement of net position and governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. Property tax revenue that is related to a future period is recorded as a deferred inflow. These amounts are deferred and will be recognized as an inflow of resources in the period that the amounts become available, at both the governmental fund level and in the period the taxes are levied at the government-wide reporting level. The District has also recognized deferred inflows of resources in the government-wide financial statements in accordance with presentation requirements for defined benefit pension plans.

Fund Balance/Net Position

Fund balance for governmental funds is reported in various categories based on the nature of limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment or an assignment. The following classifications describe the relative strength of the spending constraints.

Nonspendable - includes amounts that cannot be spent because they are either not spendable in form or are legally or contractually required to be maintained intact

Restricted - includes amounts restricted by external sources (creditors, laws of other governments, etc.) or by constitutional provision or enabling legislation

Committed - includes amounts that can only be used for specific purposes. Committed fund balance is reported pursuant to motions or resolutions passed by the Board of Directors, the District's highest level of decision-making authority. Commitments may be modified or rescinded only through motions or resolutions approved by the Board of Directors.

Assigned - includes amounts the District intends to use for a specific purpose, but do not meet the definition of restricted or committed fund balance. Under the District's adopted policy, amounts may be assigned by the Fire Chief or designee.

Unassigned - includes amounts that have not been assigned to other funds or restricted, committed or assigned to a specific purpose within the General Fund

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance are available, the District considers restricted funds to have been spent first. Although not included in a formal policy, the District considers decreases to fund balance to first reduce committed, then assigned and then unassigned balances, in that order.

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition or construction of improvements on those assets, excluding unspent bond proceeds. Net position is reported as restricted when there are limitations imposed on their use, either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, laws or regulations of other governments. It is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Pensions

The District participates in four defined benefit pension plans. For purposes of measuring the net pension (assets) liabilities, deferred outflows of resources and deferred inflows of resources related to pensions and pension income/expense, information about the fiduciary net position of pension plans and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues and expenses. Actual results could differ from these estimates. The District believes the techniques and assumptions used in establishing these estimates are appropriate.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

2. Cash, Cash Equivalents And Investments

	<u>December 31, 2019</u>
Cash, cash equivalents and investments	\$ 2,938,044
Investments	4,796,528
Cash with County Treasurer	<u>109,864</u>
Total Government Activities	<u>\$ 7,844,436</u>
Cash, Pension Trust, bank	\$ 90,560
Pension Trust Fund investments	<u>1,147,983</u>
Total Pension Trust	<u>\$ 1,238,543</u>

Deposits

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is specified by PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must equal at least 102% of the uninsured deposits. The State Regulatory Commissions for banks and savings and loan associations are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools. At December 31, 2019, the District had bank deposits of \$2,872,491 collateralized with securities held by the financial institution's agent but not in the District's name.

Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. As of December 31, 2019, the District's deposits were not exposed to credit risk, as all deposits were insured by the Federal Deposit Insurance Corporation or collateralized in accordance with PDPA.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

Investments

Colorado Revised Statutes (C.R.S.) and the District's deposit and investment policy permit District funds to be invested in the following types of securities and transactions:

- Fully collateralized or insured interest-bearing checking accounts, savings accounts and time certificates of deposit in state or national banks doing business in Colorado, which have been designated as eligible public depositories by the Colorado Banking Board
- Fully collateralized or insured interest-bearing accounts or time certificates of deposit at state-chartered or federally chartered savings and loan associations in Colorado, which have been designated as eligible public depositories by the Colorado Banking Board
- Local government investment pools that are organized in conformity with Part 7 of Article 57 of Title 24, of C.R.S., which provides specific authority for pooling of local government funds
- Securities and Exchange Commission-regulated money market funds which comply with Colorado state law
- U.S. Treasury obligations (Treasury bills, notes and bonds)

The District had invested \$4,796,528 in Colorado Government Liquid Asset Trust (COLOTRUST) as of December 31, 2019. COLOTRUST is an investment vehicle established for local government entities in Colorado to pool surplus funds. COLOTRUST is valued using the net asset value per share (or its equivalent) of the investments, which approximates fair value. COLOTRUST investments do not have any unfunded commitments, redemption restrictions or redemptions notice periods.

COLOTRUST operates similarly to a money market fund, and each share is equal in value to \$1.00. COLOTRUST offers shares in two portfolios: COLOTRUST PRIME and COLOTRUST PLUS+. COLOTRUST PRIME and COLOTRUST PLUS+ are rated AAAM by Standard & Poor's. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and repurchase agreements collateralized by certain obligations of U.S. government agencies. The State Securities Commissioner administers and enforces all state statutes governing COLOTRUST. COLOTRUST financial statements may be obtained at www.colotrust.com.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

The District had the following investments at December 31, 2019:

<u>Investment Type</u>	<u>S&P Rating</u>	<u>Fair Value</u>	<u>Less Than 1 Year</u>	<u>1 To 5 Years</u>
Local government investment pools	AAAm	\$ 4,796,528	\$ 4,796,528	\$ —
Total Government Activities		\$ 4,796,528	\$ 4,796,528	\$ —

The District also has the following investments reported in the Pension Trust Fund as of December 31, 2019:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Allocation</u>
Mutual funds	\$ 873,328	76%
Common stocks	274,655	24%
Total	\$ 1,147,983	100%

Interest Rate Risk - The District's investment policy states that investment maturities for operating funds shall be scheduled to coincide with projected cash flow needs. The period from the date of purchase of an investment to its maturity date will be three years or less, or as authorized by the District Board, as a means of limiting exposure to fair value losses arising from prevailing market interest rates.

Credit Risk - The District's investment policy is to apply the prudent person rule, where investments are made as a prudent person would be expected to act. The District's investment policy requires that investments in local government investment pools and authorized money market fund investments must maintain an AAA rating from a nationally recognized independent rating agency.

Concentration Of Credit Risk - It is the policy of the District to diversify its use of investment instruments. Investments shall be diversified to avoid incurring unreasonable risks of loss inherent in over-concentration of assets in a specific maturity, a specific issuer or a specific class of securities. The asset allocation in the portfolio should, however, be flexible, depending on the outlook of the economy, the securities market and the District's anticipated cash flow needs.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

Fair Value

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District's investments in the Pension Trust Fund have a Level 1 fair value measurement as of December 31, 2019.

<u>Investment Type</u>	<u>December 31,</u>		<u>Level 1</u>	<u>Total</u>
	<u>2019</u>			
Mutual funds	\$ 873,328	\$	873,328	\$ 873,328
Common stocks	274,655		274,655	274,655
Total	\$ 1,147,983	\$	1,147,983	\$ 1,147,983

Mutual Funds - These are public investment vehicles, valued using the fair value per share (unit) provided by the administrator of the fund. The fair value per unit is based on the value of the underlying assets owned by the fund, minus the liabilities, and then divided by the number of shares outstanding. The fair value per unit is the quoted price in an active market and classified within Level 1 of the valuation hierarchy.

Common Stocks - These are publicly traded and valued at the per share closing price reported on the active market on which the individual securities are traded.

3. Interfund Transactions

The District had the following interfund receivables and payables in 2019.

	<u>Interfund</u>	<u>Interfund</u>
	<u>Receivable</u>	<u>Payable</u>
General Fund	\$ 24,184	\$ 18,097
Capital Fund	—	24,184
Bond Fund	18,097	—
Total	\$ 42,281	\$ 42,281

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

4. Accounts Receivable

The District considers all receivables, other than medical billing receivables, to be fully collectible. The allowance for doubtful medical billing accounts totaled \$483,221 as of December 31, 2019. The allowance is estimated using past collection rates and trends for emergency medical revenue billed, net of contractually adjusted write-offs.

5. Capital Assets

Capital asset activity for governmental activities for the year ended December 31, 2019 is as follows:

	Balance December 31, 2018		Additions	Deletions	Transfers	Balance December 31, 2019	
Governmental Activities							
Nondepreciable capital assets:							
Land	\$ 973,188	\$ —	\$ —	\$ —	\$ —	\$ 973,188	
Construction in progress	5,107,975	6,270,626	—	(11,378,601)	—	—	
Total Nondepreciable Capital Assets	6,081,163	6,270,626	—	(11,378,601)	—	973,188	
Depreciable capital assets:							
Buildings and improvements	11,393,199	297,876	(549,227)	11,378,601	22,520,449		
Transportation equipment	6,803,745	200,208	—	—	7,003,953		
Furniture, fixtures and equipment	1,844,023	824,579	(49,180)	—	2,619,422		
Total Depreciable Capital Assets	20,040,967	1,322,663	(598,407)	11,378,601	32,143,824		
Accumulated depreciation	(9,784,267)	(1,146,265)	438,509	—	(10,492,023)		
Total Depreciable Capital Assets - Net	10,256,700	176,398	(159,898)	11,378,601	21,651,801		
Total Capital Assets - Net	\$ 16,337,863	\$ 6,447,024	\$ (159,898)	\$ —	\$ 22,624,989		

Depreciation expense for the year ended December 31, 2019 was charged to functions/programs of the primary government, as follows:

Governmental Activities	
Firefighting	\$ 1,146,265

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

6. Long-Term Liabilities

During the year ended December 31, 2019, the following changes occurred in long-term liabilities reported for governmental activities:

	Balance December 31,			Balance December 31,	
	2018	Additions	Deletions	2019	Current
General Obligation Refunding Bonds					
Series 2011	\$ 1,855,000	\$ —	\$ (445,000)	\$ 1,410,000	\$ 455,000
Premium	35,513	—	(8,877)	26,636	—
Discount	(10,532)	—	2,633	(7,899)	—
Fire apparatus capital lease	139,945	—	(32,241)	107,704	34,356
Bunker gear capital lease	35,821	—	(35,821)	—	—
PNC apparatus capital lease	187,538	—	(58,754)	128,784	63,862
North Valley Bank lease	1,200,000	—	(150,000)	1,050,000	150,000
Motorola radio equipment lease	116,535	—	(58,267)	58,268	58,268
COPs Series 2018	8,250,000	—	(150,000)	8,100,000	150,000
Premium - COP	604,266	—	(20,556)	583,710	—
Compensated absences	2,780,281	467,969	(213,249)	3,035,001	1,092,991
Total	\$ 15,194,367	\$ 467,969	\$ (1,170,132)	\$ 14,492,204	\$ 2,004,477

General Obligation Bonds

In August 2002, the District issued \$5,500,000 General Obligation Bonds, Series 2002. The proceeds of the issue were placed in a project account to provide funds to improve fire safety and emergency response capabilities of the District, to purchase a municipal bond insurance policy and to pay the costs of issuing the bonds. The bonds bear interest at rates ranging from 2.5% to 5.0% per annum. Principal payments are due semiannually on November 1 and May 1, and payments range from \$35,000 to \$500,000.

On February 22, 2011, the District issued General Obligation Refunding Bonds, Series 2011, in the amount of \$4,095,000, with interest rates ranging from 2% to 4%. The bonds were issued to advance refund a portion of the outstanding Series 2002 General Obligation Bonds.

The advance refunding resulted in a difference between the reacquisition price and the carrying amount of the old debt of \$376,886. This difference is reported in the statement of net position as a deferred outflow of resources and is amortized over the new debt's life using the effective interest method.

The bonds constitute general obligations of the District. All of the taxable property in the District is subject to the levy of a separate ad valorem property tax to pay the principal and interest on the bonds.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

As of December 31, 2019, debt service requirements through the maturity date of November 1, 2022 are as follows:

Series 2011	Principal	Interest	Total
2020	\$ 455,000	\$ 48,213	\$ 503,213
2021	470,000	33,425	503,425
2022	485,000	16,975	501,975
Total	\$ 1,410,000	\$ 98,613	\$ 1,508,613

The District entered into capital lease-purchase financing for fire apparatus dated September 7, 2012. Total acquisition cost of the fire apparatus was \$577,936, and the total amount financed was \$316,442. Payments are to be made in annual installments of \$38,145 beginning September 8, 2013, with final payment due September 8, 2022. The following is a summary of debt service principal and interest requirements to maturity:

	Principal	Interest	Total
2020	\$ 34,356	\$ 3,789	\$ 38,145
2021	35,575	2,570	38,145
2022	37,773	372	38,145
Total	\$ 107,704	\$ 6,731	\$ 114,435

The District entered into capital lease-purchase financing for bunker gear on December 31, 2014. Total acquisition cost of the bunker gear was \$202,500, and the total amount financed was \$172,500. Payments were to be made in annual installments of \$36,830 beginning May 15, 2015, with final payment due May 15, 2019. The instrument was paid in full during the year ended December 31, 2019.

The District entered into capital lease-purchase financing for a fire apparatus on May 12, 2016. Total acquisition cost of the apparatus is \$588,517, and the total amount financed was \$305,517. Payments are to be made in annual installments of \$66,031 beginning June 12, 2017, with final payment due June 12, 2021. The following is a summary of debt service principal and interest requirements to maturity:

	Principal	Interest	Total
2020	\$ 63,862	\$ 2,169	\$ 66,031
2021	64,922	1,109	66,031
Total	\$ 128,784	\$ 3,278	\$ 132,062

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

The District entered into capital lease-purchase financing with North Valley Bank (the Bank) on February 8, 2017, to finance the renovation and equipping of Fire Station No. 14 located at 8055 North Washington Street, Denver, Colorado, and pay costs of issuance in connection with the financing. The lease is secured by certain property of the District. In connection with the lease, the District borrowed \$1,500,000 which will be paid back in annual installments beginning April 30, 2017, with final payment due April 30, 2026. Upon maturity of the lease, the District has an option to purchase the Bank's interest for \$1. The following is a summary of debt service requirements to maturity:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 150,000	\$ 30,534	\$ 180,534
2021	150,000	26,100	176,100
2022	150,000	21,250	171,250
2023	150,000	17,400	167,400
2024	150,000	13,086	163,086
Thereafter	300,000	13,050	313,050
Total	\$ 1,050,000	\$ 121,420	\$ 1,171,420

The District entered into capital lease-purchase financing for Motorola radio equipment on December 31, 2015 and took possession of the equipment in January 2016. Total acquisition cost of the equipment is \$291,339, and the total amount financed is \$291,339. Payments are to be made in annual installments of \$58,268 beginning December 15, 2016, with final payment due December 15, 2020. The lease has a 0% nominal annual rate of interest. The following is a summary of debt service requirements to maturity:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 58,268	\$ —	\$ 58,268
Total	\$ 58,268	\$ —	\$ 58,268

The District entered into lease-purchase financing with Zions Bank on April 30, 2018. In connection with the lease, Certificates of Participation (COPs) Series 2018 were issued to finance certain capital improvements for the District. The 2018 COPs were issued in the amount of \$8,545,000 and mature in December 2047.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

The proceeds of the issue were placed in a project account to provide funds for certain capital improvements for the District and to pay the costs of issuing the COPs. The COPs bear interest at rates ranging from 3.0% to 5.0% per annum. Principal and interest payments are due semiannually on June 1 and December 1, and payments range from \$150,000 to \$495,000. The following is a summary of debt service requirements to maturity:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 150,000	\$ 357,563	\$ 507,563
2021	160,000	353,063	513,063
2022	175,000	348,263	523,263
2023	175,000	341,263	516,263
2024	175,000	334,263	509,263
2025 - 2029	980,000	1,568,313	2,548,313
2030 - 2034	1,245,000	1,309,563	2,554,563
2035 - 2039	1,590,000	965,313	2,555,313
2040 - 2044	2,020,000	531,875	2,551,875
2045 - 2047	1,430,000	108,563	1,538,563
Total	\$ 8,100,000	\$ 6,218,042	\$ 14,318,042

7. FPPA Statewide Cost-Sharing Defined Benefit Pension Plan

SWDBP Plan Description

Eligible employees of the District are provided with pensions through the Statewide Defined Benefit Plan (SWDBP), a cost-sharing multiple-employer defined benefit pension plan administered by the Fire & Police Pension Association of Colorado (FPPA). FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at <http://www.fppaco.org>.

Benefits Provided

SWDBP provides retirement and disability, annual increases and death benefits for members or their beneficiaries. A member is eligible for a normal retirement pension once the member has completed 25 years of credited service and has attained the age of 55.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

The annual normal retirement benefit is 2% of the average of the member's highest 3 years' base salary for each year of credited service up to 10 years, plus 2.5% for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to SWDBP. Benefits paid to retired members are evaluated and may be redetermined every October 1. The amount of any increase is at the FPPA Board's discretion and can range from 0% to the higher of 3% or the Consumer Price Index.

A member is eligible for an early retirement after completion of 20 years of service or attainment of age 50 with at least five years of credited services. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5% as interest, returned as a lump sum distribution. Alternatively, a member with at least 5 years of accredited service may leave contributions with SWDBP and remain eligible for a retirement pension at age 55 equal to 2% of the member's average highest 3 years' base salary for each year of credited service up to 10 years, plus 2.5% for each year of service thereafter.

Contributions

The plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates are established by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership.

Members of SWDBP and their employers are contributing at the rate of 10.0% and 8%, respectively, of base salary for a total contribution rate of 18% in 2018. In 2014, the members elected to increase the member contribution rate to SWDBP beginning in 2015. Member contribution rates will increase 0.5% annually through 2022 to a total of 12% of base salary. Employer contributions will remain at 8.0% resulting in a combined contribution rate of 20% in 2022.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

Contributions from members and employers or departments re-entering the system are established by resolution and approved by the FPPA Board of Directors. The re-entry group has a combined contribution rate of 22% of base salary through 2018. It is a local decision as to whether the member or employer pays the additional 4% contribution. Per the 2014 member election, the re-entry group could also have their required member contribution rate increase 0.5% annually beginning in 2015 through 2022 for a total combined member and employer contribution rate of 24% in 2022.

The contribution rate for members and employers of affiliated Social Security employers is 5% and 4%, respectively, of base salary for a total contribution rate of 9% through 2018. Per the 2014 member election, members of the affiliate Social Security group will have their required contribution rate increase 0.25% annually beginning in 2015 through 2022 to a total of 6% of base salary. Employer contributions will remain at 4% resulting in a combined contribution rate of 10% in 2022.

Employer contributions are recognized by SWDBP in the period in which the compensation becomes payable to the member, and the District is statutorily committed to pay the contributions to SWDBP. Employer contributions recognized by SWDBP from the District were \$606,341 for the year ended December 31, 2019.

Pension Liabilities, Pension Expense, Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To Pensions

At December 31, 2019, the District reported a net pension liability of \$1,371,459 as its proportionate share of the plan's net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability was determined by an actuarial valuation as of January 1, 2019. The District's proportion of the net pension liability was based on District contributions to SWDBP for the calendar year 2018, relative to the total contributions of participating employers.

At December 31, 2018, the District's proportion was 1.084780%, which was a decrease of 0.119303% from its proportion measured as of December 31, 2017.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

For the year ended December 31, 2019, the District recognized pension benefit of \$446,203. At December 31, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to SWDBP from the following sources:

Deferred Outflows Of Resources	
Change in proportionate share	\$ 312,406
Net difference between projected and actual earnings on pension plan investments	1,078,863
Changes of assumptions	1,328,214
Differences between expected and actual experience	1,762,208
Contributions subsequent to measurement date	606,341
	<hr/>
Total Deferred Outflows Of Resources	\$ 5,088,032
	<hr/> <hr/>
Deferred Inflows Of Resources	
Change in proportionate share	\$ 143,475
Differences between expected and actual experience	14,651
	<hr/>
Total Deferred Inflows Of Resources	\$ 158,126
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The amount of \$606,341 was reported as deferred outflows of resources related to SWDBP, resulting from contributions subsequent to the measurement date, and will be recognized as a decrease in the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SWDBP will be recognized in pension expense (benefit) as follows:

For The Year	
Ended December 31,	
<hr/>	
2020	\$ 775,050
2021	549,831
2022	466,307
2023	780,064
2024	373,097
Thereafter	1,379,216
	<hr/>
Total	\$ 4,323,565
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ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

Actuarial Assumptions

The actuarial valuations for SWDBP were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2018. The valuations used the following actuarial assumption and other inputs:

	<u>Total Pension Liability</u>	<u>Actuarially Determined Contributions</u>
Valuation date	January 1, 2019	January 1, 2018
Actuarial cost method	Entry Age Normal	Entry Age Normal
Amortization method	Level % Payroll, Open	Level % Payroll, Open
Remaining amortization period	30 Years	30 Years
Actuarial assumptions:		
Investment rate of return*	7.0%	7.5%
Projected salary increases*	4.0% - 11.25%	4.0% - 14.0%
Cost of living adjustments	0.0%	0.0%
* Includes inflation at:	2.5%	2.5%

For determining the total pension liability, the post-retirement mortality tables for nondisabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using MP-2017 projection scales, and projected prospectively using the ultimate rates of the scale for all years. The preretirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015. For determining the actuarial determined contributions, the post-retirement mortality tables for nondisabled retirees is a blend of the Annuitant and Employee RP-2014 generational mortality tables with blue collar adjustment projected with Scale BB. The preretirement off-duty mortality tables are adjusted to 55% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00020.

At least every five years, FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2018 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by FPPA's actuaries based on their analysis of past experience and expectations for the future. The assumption changes were effective for actuarial valuations beginning January 1, 2019 and were used in the rollforward calculation of total pension liability as of December 31, 2018. Actuarial assumptions effective for actuarial valuations prior to January 1, 2019 were used in the determination of the actuarially determined contributions as of December 31, 2018. The actuarial assumptions impact actuarial factors for benefit purposes such a purchases of service credit and other benefits where actuarial factors are used.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5%). Best estimates of arithmetic real rates of return for each major asset class included in the fund's target asset allocation as of December 31, 2018 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate Of Return</u>
Global equity	37.00%	8.0%
Equity long/short	9.00%	6.5%
Illiquid alternatives	24.00%	10.0%
Fixed income	15.00%	2.9%
Absolute return	9.00%	5.1%
Managed futures	4.00%	5.4%
Cash	2.00%	2.5%
Total	100.00%	

Discount Rate

The discount rate used to measure the total pension asset was 7.0%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDBP plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

For the purpose of the valuation, the expected rate of return on pension plan investments is 7.00%, the municipal bond rate is 3.71% (based on the weekly rate closest to but not later than the measurement date of the state and local bonds rate from Federal Reserve statistical release (H.15)) and the resulting single discount rate is 7.0%.

Sensitivity Of The District's Proportionate Share Of The Net Pension Liability (Asset) To Changes In The Discount Rate

Regarding the sensitivity of the net pension liability (asset) to changes in the single discount rate, the following presents the plan's net pension asset, calculated using a single discount rate of 7.0%, as well as what the plan's net pension liability (asset) would be if it were calculated using a single discount rate that is one percent lower (6.0%) or one percent higher (8.0%):

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
Proportionate share of the net pension (asset) liability	\$ 5,318,354	\$ 1,371,459	\$ (1,902,419)

Pension Plan Fiduciary Net Position

Detailed information about SWDBP's fiduciary net position is available in FPPA's comprehensive annual financial report, which can be obtained on FPPA's website at <http://www.fppaco.org>.

8. Old Hire Defined Benefit Pension Plan (Hired Prior To April 8, 1978)

Plan Description

The Old Hire Defined Benefit Pension Plan (the Old Hire Plan) is an agent multiple-employer defined benefit pension plan, established by resolution of the District. All assets are held and invested by FPPA. Firefighters hired prior to April 8, 1978 who elected not to invest in SWDBP are covered by this plan. Any changes to this plan are referred to the membership by the Pension Trustee Board and voted upon. The Old Hire Plan is closed to new entrants as of April 8, 1978.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

Benefits Provided

The member's normal retirement date for the Old Hire Plan is based on the date a member has completed 20 years of credited service and attained the age of 50. A member that retires after the normal retirement date shall be eligible for a monthly pension equal to one-half of the monthly salary at the date of retirement. For each full year a member continues working past eligibility for normal retirement, the member's benefit increases by 4% of the monthly salary.

There is no maximum benefit. Severance benefits are offered for contributions plus interest, up to 5% per annum, to members who terminate employment prior to being eligible for retirement. If a retired member dies, the surviving spouse shall receive, until death or remarriage, a monthly pension equal to one-third of the salary of a firefighter of the same rank held by the deceased firefighter including rank escalation.

Members Covered By Benefit Terms

Membership of the Old Hire Plan consists of the following at December 31, 2019:

	<u>Old Hire Plan</u>
Retirees and beneficiaries receiving benefits	10

Contributions

The District is required by statute to contribute the remaining amounts necessary to pay benefits when due using the actuarial basis specified by statute. In 2009, legislation was adopted to defer the State of Colorado contributions for the Old Hire Plan for 2009 through 2011 and resume in 2012 through 2015. In 2011, legislation was adopted to change payment dates to 2012 until 2019. Senate Bill 13-234 authorized the State of Colorado to fulfill its obligation during 2013. A payment of \$1,456,060 was made into the Old Hire Plan during 2013. As a result, the Old Hire Plan will receive no further payments from the State of Colorado, and all future funding is the requirement of the District. Legislation passed during 2014 requires the District to begin funding an actuarially appropriate amount annually beginning no later than 2016, calculated by the actuary as \$199,964 for 2019.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

Net Pension Liability

The District's Old Hire Plan net pension liability measurement date is December 31, 2018, and the total pension liability was determined by an actuarial valuation as of January 1, 2018. This measurement date is within one year of the plan sponsor's fiscal year end of December 31, 2019 and may be used for December 31, 2019 reporting purposes.

Actuarial Methods And Assumptions

The actuarial valuations for the Old Hire Plan were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2019. The valuations used the following actuarial assumption and other inputs:

Valuation date	January 1, 2018
Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar, Open
Remaining amortization period	10 years
Asset valuation method	5-Year Smoothed Fair Value
Actuarial assumptions	
Investment rate of return*	7.5%
Projected salary increase*	N/A
Cost of living	None
* Includes inflation at:	2.5%

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the fund's target asset allocation as of December 31, 2018 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate Of Return</u>
Global public equity	37.00%	8.0%
Private capital	24.00%	10.0%
Fixed income	15.00%	2.9%
Equity long/short	9.00%	6.5%
Absolute return	9.00%	5.1%
Managed futures	4.00%	5.4%
Cash	2.00%	2.5%
Total	100.00%	

Single Discount Rate

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits). For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.50%, the municipal bond rate is 3.31% (based on the weekly rate closest to but not later than the measurement date of the state and local bonds rate from Federal Reserve statistical release (H.15)) and the resulting single discount rate is 7.5%.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

Sensitivity Of The District's Net Pension Liability To Changes In The Discount Rate

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 7.5%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is one percent lower (6.5%) or one percent higher (8.5%):

	1% Decrease (6.5%)	Current (7.5%)	1% Increase (8.5%)
Net pension liability	\$ 1,436,031	\$ 1,257,098	\$ 1,096,215

Change In Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances At December 31, 2018	\$ 3,442,679	\$ 2,248,079	\$ 1,194,600
Changes For The Year			
Interest	241,731	—	241,731
Differences between expected and actual experience	—	—	—
Contributions - employer	—	180,163	(180,163)
Net investment income	—	4,227	(4,227)
Benefit payments	(447,294)	(447,294)	—
Administrative expense	—	(5,157)	5,157
Net Changes	(205,563)	(268,061)	62,498
Balances At December 31, 2019	\$ 3,237,116	\$ 1,980,018	\$ 1,257,098

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

Pension Expense, Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To Pensions

For the year ended December 31, 2019, the District recognized pension benefit of \$63,193. At December 31, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to the Old Hire Plan from the following sources:

Deferred Outflows Of Resources

Net difference between projected and actual earnings on pension plan investments	\$ 176,349
Contributions subsequent to measurement date	199,963
	<hr/>
Total Deferred Outflows Of Resources	\$ 376,312
	<hr/> <hr/>

Deferred Inflows Of Resources

Net difference between projected and actual earnings on pension plan investments	\$ 83,614
	<hr/> <hr/>

The amount of \$199,963 reported as deferred outflows of resources related to the Old Hire Plan, resulting from contributions subsequent to the measurement date, will be recognized as a decrease in the net pension liability for the year ended December 31, 2019. Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Old Hire Plan will be recognized in pension expense (benefit) as follows:

For The Year	
Ended December 31,	
<hr/>	
2020	\$ 44,155
2021	14,712
2022	2,999
2023	30,869
	<hr/>
Total	\$ 92,735
	<hr/> <hr/>

Pension Plan Fiduciary Net Position

Detailed information about Old Hire Plan's fiduciary net position is available in FPPA's comprehensive annual financial report, which can be obtained on FPPA's website at <http://www.fppaco.org>.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

9. Volunteer Firefighters Defined Benefit Pension Plan

Plan Description

The District established the Volunteer Firefighters Pension Plan (the Volunteer Plan) in 1964. In January 1990, the District funded its Volunteer Plan through FPPA as an agent multiple-employer defined benefit noncontributing pension plan. The Volunteer Plan was closed to new members in 1974. The Volunteer Plan is administered by a seven-member Board of Trustees that includes the District's Board of Directors and two retired volunteer firefighters. Investment decisions are made by FPPA. The District Board has the authority to establish or amend benefit provisions, including contribution levels, in accordance with the biennial actuarial study.

Benefits Provided

The benefit provisions and the Volunteer Plan requirements were established according to C.R.S. The Board of Trustees has adopted the following schedule of monthly benefits that was in effect at December 31, 2019:

Normal Retirement Benefit Age 50 With 20 Years Of Service	
Regular, monthly benefit	\$ 350
Survivor Benefits (Monthly)	
After age and service retirement	50
Following death after vested retirement with 10 to 20 years of service amount per year of service per minimum vesting years	8.75
Vested Retirement Benefit (Monthly)	
With 10 to 20 years of service amount per year of service per minimum 10 vesting years	17.50
Funeral Benefits	
Lump-sum benefit, one time	300

Members Covered By Benefit Terms

Membership of the Volunteer Plan consists of the following at December 31, 2019:

	Volunteer Plan
Retirees and beneficiaries receiving benefits	<hr/> 9

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

Contributions

There are no paid employees within the Volunteer Plan, and employees do not contribute to the plan. The District is required by statute to contribute the amounts remaining necessary to pay benefits when due using the actuarial basis specified by statute.

Net Pension Liability

The District's Volunteer Plan net pension liability was measured as of December 31, 2018, and the total pension liability was determined by an actuarial valuation as of January 1, 2019. This measurement date is within one year of the plan sponsor's fiscal year end of December 31, 2019 and may be used for December 31, 2019 reporting purposes.

Actuarial Methods And Assumptions

The total pension liability in the January 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied in all periods included in the measurement:

Valuation date	January 1, 2019
Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar, Open
Remaining amortization period	12 Years
Asset valuation method	5-Year Smoothed Fair Value
Actuarial assumptions:	
Investment rate of return*	7.0%
Projected salary increase*	N/A
Cost of living adjustments	None
* Includes inflation at:	2.5%

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the fund's target asset allocation as of December 31, 2018 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate Of Return</u>
Global public equity	37.00%	8.0%
Private capital	24.00%	10.0%
Fixed income	15.00%	2.9%
Equity long/short	9.00%	6.5%
Absolute return	9.00%	5.1%
Managed futures	4.00%	5.4%
Cash	2.00%	2.5%
Total	100.00%	

Single Discount Rate

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits). For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%, the municipal bond rate is 3.71% (based on the weekly rate closest to but not later than the measurement date of the state and local bonds rate from Federal Reserve statistical release (H.15)) and the resulting single discount rate is 7.11%.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

Sensitivity Of The District's Net Pension Liability To Changes In The Discount Rate

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 7.0%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is one percent lower (6.0) or one percent higher (8.0%):

	1% Decrease (6.0%)	Current (7.0%)	1% Increase (8.0%)
Net pension liability	\$ 18,123	\$ 10,012	\$ 2,690

Change In Net Pension Liability (Asset)

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances At December 31, 2018	\$ 142,565	\$ 158,890	\$ (16,325)
Changes For The Year			
Interest	9,857	—	9,857
Differences between expected and actual experience	12,756	—	12,756
Changes of assumptions	1,500	—	1,500
Net investment income	—	358	(358)
Benefit payments	(22,680)	(22,680)	—
Administrative expense	—	(2,582)	2,582
Net Changes	1,433	(24,904)	26,337
Balances At December 31, 2019	\$ 143,998	\$ 133,986	\$ 10,012

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

Pension Expense, Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To Pensions

For the year ended December 31, 2019, the District recognized a pension expense of \$18,222. At December 31, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to the Volunteer Plan from the following sources:

	<u>Governmental Activities</u>
Deferred Outflows Of Resources	
Net difference between projected and actual earnings on pension plan investments	<u>\$ 11,646</u>
Deferred Inflows Of Resources	
Net difference between projected and actual earnings on pension plan investments	<u>\$ 6,894</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Volunteer Plan will be recognized in pension expense (benefit) as follows:

For The Year Ended December 31,	
<hr/>	
2020	\$ 2,311
2021	488
2022	(172)
2023	2,125
<hr/>	
Total	\$ 4,752
<hr/>	

Pension Plan Fiduciary Net Position

Detailed information about the Volunteer Plan's fiduciary net position is available in FPPA's comprehensive annual financial report, which can be obtained on FPPA's website at <http://www.fppaco.org>.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

10. Southwest Adams County Volunteer Firefighters Pension Plan

Plan Description

The Southwest Adams County Volunteer Firefighters Pension Plan (the SWAC Volunteer Plan) is a single-employer defined benefit pension plan. The SWAC Volunteer Plan is administered by the SWAC Volunteer Plan Board of Trustees. Assets are held and administered by an independent third party.

Benefits Provided

The SWAC Volunteer Plan provides retirement benefits for members and beneficiaries according to plan provisions as enacted by the Board of Directors of SWAC (now merged with District). C.R.S., as amended, establishes basic benefit provisions. Retirees are eligible to receive full retirement benefits of \$800 per month after 20 years of service and reaching the age of 50. Retirees may also receive 50% of retirement benefits after 10 years of service and reaching the age of 50. Prorated pension can be vested between 10 and 20 years of eligible volunteer service.

Members Covered By Benefit Terms

Membership of the SWAC Volunteer Plan consists of the following at December 31, 2019:

	<u>SWAC Volunteer Plan</u>
Retirees and beneficiaries receiving benefits	37
Terminated vested members	1

Contributions

There are no paid employees within the SWAC Volunteer Plan, and employees do not contribute to the plan. Contributions consist of contributions determined by the District Board of Directors and a matching contribution by the State of Colorado based on statute.

Net Pension Liability

The SWAC Volunteer Plan total pension liability was measured as of December 31, 2018 and was based on an actuarial valuation performed as of January 1, 2019.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

Actuarial Methods And Assumptions

The total pension liability in the January 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied in all periods included in the measurement:

Valuation date	January 1, 2019
Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar, Closed
Remaining amortization period	21 Years
Asset valuation method	Market Value
Actuarial assumptions:	
Investment rate of return*	6.5%
Projected salary increase*	N/A
Cost of living adjustments	None

* Includes inflation at Implicit Rate

Single Discount Rate

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met). For the purpose of this valuation, the expected rate of return on pension plan investments is 6.50%, the municipal bond rate is 3.71% (based on the daily rate closest to but not later than the measurement date of the Fidelity 20-Year Municipal GO AA Index) and the resulting single discount rate is 4.5%.

Sensitivity Of The District's Net Pension Liability To Changes In The Discount Rate

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 4.5%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is one percent lower (3.5%) or one percent higher (5.5%):

	1% Decrease (3.5%)	Current (4.5%)	1% Increase (5.5%)
Net pension liability	\$ 1,861,581	\$ 1,575,875	\$ 1,333,663

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

Change In Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances At December 31, 2018	\$ 3,018,275	\$ 1,369,242	\$ 1,649,033
Changes For The Year			
Interest	161,964	—	161,964
Contributions - employer	—	56,000	(56,000)
Contributions - state	—	8,100	(8,100)
Net investment income	—	193,463	(193,463)
Benefit payments	(242,333)	(242,333)	—
Professional fees	—	(22,441)	22,441
Net Changes	(80,369)	(7,211)	(73,158)
Balances At December 31, 2019	\$ 2,937,906	\$ 1,362,031	\$ 1,575,875

Pension Expense, Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To Pensions

For the year ended December 31, 2019, the District recognized a pension expense of \$73,204. At December 31, 2019, the District reported deferred outflows and deferred inflows of resources related to the SWAC Volunteer Plan from the following sources:

	<u>Governmental Activities</u>
Deferred Outflows Of Resources	
Net difference between projected and actual earnings on pension plan investments	\$ 100,547
Deferred Inflows Of Resources	
Net difference between projected and actual earnings on pension plan investments	\$ 131,172

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

There were no contributions subsequent to the measurement date of December 31, 2019. Amounts reported as deferred outflows of resources and deferred outflows of resources related to pensions will be recognized in pension expense as follows:

For The Year	
Ended December 31,	
<hr/>	
2020	\$ 903
2021	(12,904)
2022	5,145
2023	(23,769)
<hr/>	
Total	\$ (30,625)
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11. Statewide Death And Disability Plan

The District contributes to the Statewide Death and Disability Plan (SWD&DP), a cost-sharing multiple-employer defined benefit death and disability plan administered by FPPA. All full-time firefighters are members of the plan. Contributions to the plan are used solely for the payment of death and disability benefits. Benefits are established by state statute and generally allow for benefits upon the death or disability of a plan member prior to retirement. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for SWD&DP. That report may be obtained at www.fppaco.org.

The plan provides pre-retirement death benefits, as follows:

- Off-duty: 40% of the base salary paid to the member prior to death, with an additional 10% of base salary if a surviving spouse has two or more dependent children
- On-duty: 70% of the base salary paid to the member prior to death

Disability benefits are as follows:

- Total disability: 70% of the base salary preceding disability
- Permanent occupational disability: 50% of the base salary preceding disability
- Temporary occupational disability: 40% of the base salary preceding disability for up to 5 years

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

Benefit adjustments are granted periodically at the discretion of the FPPA Board of Directors. Total disability retirees receive an automatic increase of 3%. For other annuitants, the increase may reflect the Consumer Price Index, but in no case may be higher than 3%.

Once a member is eligible to retire, contributions to the plan and plan benefit obligations cease.

Contributions

The contribution requirements are established by state statutes. However, in accordance with C.R.S. 31-31-811(4), the FPPA Board of Directors, based on an annual actuarial valuation, may adjust the contribution rate every two years, but in no event may the adjustment for any two-year period exceed one-tenth of one percent of the member's salary.

Any decision regarding whether the employer or member contributes to the plan, or whether the contribution is paid jointly by the employer and the member, is determined by the District.

No contributions are required for members hired prior to January 1, 1997. For members hired on or after January 1, 1997, the District contributed 2.8% of base salaries on behalf of the members during the year ended December 31, 2019. Contributions to the plan for the year ended December 31, 2019 were \$178,708, equal to the required contributions.

Based on the 2018 actuarial results, the FPPA Board of Directors agreed to increase the contribution rate from 2.7% to 2.8%, effective January 1, 2019 through December 31, 2020.

Other Post Employment (OPEB) Liabilities, OPEB Expense And Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To OPEB

The District has no requirement to contribute to the plan and does not receive contributions from a nonemployer entity. Therefore, the District does not report a net liability for other postemployment benefits or deferred outflows of resources and deferred inflows of resources related to OPEB.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

OPEB Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in FPPA's separately issued financial report, which may be obtained at www.fppaco.org.

12. Deferred Compensation Plans

The District participates in a deferred compensation plan (the 457 Plan), as defined under the Internal Revenue Code Section 457, which allows employees to make an elective deferral of a portion of earned compensation to the 457 Plan. The 457 Plan is a multi-employer plan administered by FPPA. Amendments to the 457 Plan may be made by the plan trustee. The District does not match employee contributions to the 457 Plan. For the year ended December 31, 2019, participating employees contributed \$404,877.

The District provides a money purchase pension plan for full-time firefighting, prevention and maintenance SWAC personnel who elected to stay with the plan as part of the merger with the District. The District contributes 8% of covered salary to the money purchase pension plan. There are no employee voluntary contributions. The District contributed \$120,568 to the plan during 2019.

13. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The District carries commercial insurance for the risks of loss, including worker's compensation and employee accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. Limits of insurance coverage remain unchanged in the past three years.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (Continued)

The District administers a self-insurance program for medical and dental insurance that covers the premiums for District employees and medical claims up to \$30,000 per year per person. Amounts over \$30,000 per year are covered by the District's re-insurance policy. The estimated liability for pending and incurred but not reported claims at December 31, 2019 are reported as claims payable in the financial statements. Claims incurred but not reported for the past two years are as follows:

<u>Year Ended</u> <u>December 31,</u>	<u>Claims</u> <u>Payable</u> <u>January 1,</u>	<u>Claims And</u> <u>Changes In</u> <u>Estimates</u>	<u>Claims</u> <u>Paid</u>	<u>Claims</u> <u>Payable</u> <u>December 31,</u>
2018	\$ 116,607	\$ 1,474,159	\$ 1,422,917	\$ 167,849
2019	167,849	1,551,910	1,583,899	135,860

14. Tax, Spending And Debt Limitations

In November 1992, Colorado voters passed the Taxpayer Bill of Rights (TABOR), which limits the revenue-raising and spending abilities of state and local governments. The limits on property taxes, revenue and fiscal year spending include allowable annual increases tied to inflation and local growth in construction valuation. Fiscal year spending, as defined by the amendment, excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards and fund reserves (balances).

TABOR requires voter approval for any increase in mill levies or tax rates, new taxes or creation of multi-fiscal year debt. Revenue earned in excess of the spending limit must be refunded or approved to be retained by the District under specified voting requirements by the entire electorate. The amendment also requires that reserves of 1% of 1993 fiscal year spending, excluding bonded debt service, be established for declared emergencies, with 2% of fiscal year spending required in 1994 and 3% thereafter.

As of December 31, 2019, the District reported \$544,693 as restricted net position and restricted fund balance in the governmental activities and General Fund, respectively, to comply with the reserve for emergencies.

ADAMS COUNTY FIRE PROTECTION DISTRICT

Notes To Financial Statements (*Continued*)

In 2002, the voters of the District approved a ballot issue to authorize the District to collect, retain and spend all revenue generated by its existing mill levy, which cannot be increased without voter approval, and from all other sources of revenue in excess of the limitations provided in TABOR for the general operations and capital construction. The District's management believes that it has legally removed itself from TABOR's revenue and spending limitations. However, TABOR is complex and subject to future judicial interpretation.

15. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

16. Subsequent Events

Management evaluates subsequent events through the date the financial statements are available to be issued, which is the date of the Independent Auditor's Report.

The recent outbreak of a novel coronavirus commonly known as COVID-19 could disrupt the District's operations through its revenue streams and its crews. Any such disruption could adversely affect the District's operations.

Required Supplementary Information

ADAMS COUNTY FIRE PROTECTION DISTRICT

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL - GENERAL FUND

For The Year Ended December 31, 2019

	Original Budget	Original And Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues				
Property taxes	\$ 15,796,796	\$ 15,796,796	\$ 15,763,424	\$ (33,372)
Specific ownership taxes	1,350,000	1,350,000	1,337,610	(12,390)
Grant revenue	13,000	13,000	16,134	3,134
Charges for services	1,300,000	1,300,000	2,272,141	972,141
Permit fees	150,000	150,000	153,928	3,928
Rental income	12,500	12,500	900	(11,600)
Insurance reimbursement	20,000	20,000	56,548	36,548
Interest	120,000	120,000	221,537	101,537
Miscellaneous	171,000	171,000	138,968	(32,032)
Total Revenues	18,933,296	18,933,296	19,961,190	1,027,894
Expenditures				
Current:				
Firefighting	12,464,976	12,464,976	12,709,215	(244,239)
Administration	1,148,237	1,148,237	1,307,493	(159,256)
Communications	540,022	540,022	536,333	3,689
Medical payments	2,030,068	2,030,068	1,539,823	490,245
Stations and grounds maintenance	330,259	330,259	118,375	211,884
Information technology	188,024	188,024	228,144	(40,120)
Ambulance	153,390	153,390	190,429	(37,039)
Training	222,544	222,544	187,321	35,223
Fire prevention	54,792	54,792	40,894	13,898
Truck and equipment maintenance	408,130	408,130	339,697	68,433
Special projects	192,988	192,988	185,595	7,393
Capital outlay:	423,000	423,000	242,685	180,315
Debt service:				
Principal	—	—	35,821	(35,821)
Interest	—	—	1,010	(1,010)
Total Expenditures	18,156,430	18,156,430	17,662,835	493,595
Excess Of Revenues Over Expenditures	776,866	776,866	2,298,355	1,521,489
Other Financing Uses				
Transfers out	(4,182,675)	(4,182,675)	(3,686,277)	496,398
Excess (Deficit) Of Revenues And Other Financing Sources Over (Under) Expenditures And Other Financing Uses				
	\$ (3,405,809)	\$ (3,405,809)	(1,387,922)	\$ 2,017,887
Fund Balance, Beginning Of Year			8,916,876	
Fund Balance, End Of Year			\$ 7,528,954	

Note to Required Supplementary Information:

This budgetary comparison schedule is presented on a basis in conformity with generally accepted accounting principles.

ADAMS COUNTY FIRE PROTECTION DISTRICT

**SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE
OF THE NET PENSION (ASSET) LIABILITY - SWDBP
Employee Pension Plan
Last Five Measurement Periods¹**

Measurement Period Ending December 31,	2018	2017	2016	2015	2014
District's portion of the net pension asset	1.8047796	1.2040830	1.2621596	1.2515737	1.0612325
District's proportionate share of the net pension (asset) liability	\$ 1,371,459	\$ (1,733,467)	\$ 456,067	\$ (22,063)	\$ (1,197,681)
District's covered payroll	\$ 7,577,507	\$ 7,043,039	\$ 6,459,505	\$ 6,071,376	\$ 4,611,454
District's proportionate share of the net pension (asset) liability as a percentage of its covered payroll	18.10%	-24.61%	7.06%	-0.36%	-25.97%
Plan fiduciary net position as a percentage of the total pension (asset) liability	95.2%	-106.3%	-98.2%	100.1%	106.8%

(1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District is presenting information for those years for which information is available.

ADAMS COUNTY FIRE PROTECTION DISTRICT

SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS TO THE PENSION PLAN - SWDBP Employee Pension Plan Last Six Fiscal Years¹

	2019	2018	2017	2016	2015	2014
Contractually required contribution	\$ 606,341	\$ 606,201	\$ 563,443	\$ 516,761	\$ 485,709	\$ 381,791
Contributions in relation to the contractually required contribution	606,341	606,201	563,443	516,761	485,709	381,791
Contribution (Excess) Deficiency	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
District's covered payroll	\$ 7,593,238	\$ 7,577,507	\$ 7,043,039	\$ 6,459,505	\$ 6,071,376	\$ 4,611,454
Contributions as a percentage of covered payroll	8.00%	8.00%	8.00%	8.00%	8.00%	8.28%

(1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District is presenting information for those years for which information is available.

ADAMS COUNTY FIRE PROTECTION DISTRICT

SCHEDULE OF CHANGES IN THE DISTRICT'S NET PENSION LIABILITY AND RELATED RATIOS - OLD HIRE PLAN

Last Five Measurement Periods¹

Measurement Period Ending December 31,	2018	2017	2016	2015	2014
Total Pension Liability					
Interest	\$ 241,731	\$ 254,227	\$ 271,496	\$ 307,681	\$ 324,580
Differences between expected and actual experience in the measurement of the total pension liability	—	54,973	—	(569,630)	—
Changes of assumptions	—	—	—	294,822	—
Benefit payments, including lump sums	(447,294)	(503,326)	(500,243)	(529,897)	(569,183)
Net Change In Total Pension Liability	(205,563)	(194,126)	(228,747)	(497,024)	(244,603)
Total Pension Liability - Beginning	3,442,679	3,636,805	3,865,552	4,362,576	4,607,179
Total Pension Liability - Ending {a}	\$ 3,237,116	\$ 3,442,679	\$ 3,636,805	\$ 3,865,552	\$ 4,362,576
Plan Fiduciary Net Position					
Contributions - employer	\$ 180,163	\$ 180,163	\$ 196,745	\$ 45,912	\$ 45,912
Net investment income	4,227	298,038	115,263	52,699	201,507
Benefit payments, including lump sums	(447,294)	(503,326)	(500,243)	(529,897)	(569,183)
Administrative expenses	(5,157)	(2,380)	(5,753)	(4,119)	(8,200)
Net Change In Fiduciary Net Position	(268,061)	(27,505)	(193,988)	(435,405)	(329,964)
Plan Fiduciary Net Position - Beginning	2,248,079	2,275,584	2,469,572	2,904,977	3,234,941
Plan Fiduciary Net Position - Ending {b}	\$ 1,980,018	\$ 2,248,079	\$ 2,275,584	\$ 2,469,572	\$ 2,904,977
Plan Fiduciary Net Pension Liability - Ending {a} - {b}	\$ 1,257,098	\$ 1,194,600	\$ 1,361,221	\$ 1,395,980	\$ 1,457,599
Plan Fiduciary Net Position As A Percentage Of The Total Pension Liability {b} / {a}	61.17%	65.30%	62.57%	63.89%	66.59%
Covered Payroll	N/A	N/A	N/A	N/A	N/A
Plan's Net Pension Liability As A Percentage Of Covered Payroll	N/A	N/A	N/A	N/A	N/A

(1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District is presenting information for those years for which information is available.

ADAMS COUNTY FIRE PROTECTION DISTRICT

SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS - OLD HIRE PLAN Last Six Fiscal Years¹

Fiscal Year Ending (a)	Actuarially Determined Contribution* (b)	Actual Contribution* (c)	Contribution Deficiency (Excess) (d) = (b) - (c)	Covered Payroll (e)	Actual Contribution As A % Of Covered Payroll (f)
2014	\$ 375,468	\$ 45,912	\$ 329,556	N/A	N/A
2015	196,745	45,912	150,833	N/A	N/A
2016	196,745	196,745	—	N/A	N/A
2017	180,163	180,163	—	N/A	N/A
2018	180,163	180,163	—	N/A	N/A
2019	199,964	199,964	—	N/A	N/A

* Actuarially determined contribution is net of employee contributions, if any. Actual contribution is from the employer only and does not include employee amounts.

N/A = Information not applicable.

(1) This schedule will be completed prospectively until a full 10-year trend is compiled. The District is presenting information for those years for which information is available.

ADAMS COUNTY FIRE PROTECTION DISTRICT

SCHEDULE OF CHANGES IN THE DISTRICT'S NET PENSION (ASSET) LIABILITY AND RELATED RATIOS - VOLUNTEER PLAN

Last Five Measurement Periods¹

Measurement Period Ending December 31,	2018	2017	2016	2015	2014
Total Pension Liability					
Interest	\$ 9,857	\$ 10,667	\$ 3,504	\$ 3,770	\$ 3,688
Differences between expected and actual experience in the measurement of the total pension liability	12,756	108,661	(6,029)	—	5,594
Changes of assumptions	1,500	—	2,859	—	—
Benefit payments, including lump sums	(22,680)	(20,280)	(6,960)	(7,660)	(8,685)
Net Change In Total Pension Liability	1,433	99,048	(6,626)	(3,890)	597
Total Pension Liability - Beginning	142,565	43,517	50,143	54,033	53,436
Total Pension Liability - Ending {a}	\$ 143,998	\$ 142,565	\$ 43,517	\$ 50,143	\$ 54,033
Plan Fiduciary Net Position					
Net investment income	\$ 358	\$ 22,636	\$ 8,393	\$ 2,991	\$ 10,941
Benefit payments, including lump sums	(22,680)	(20,280)	(6,960)	(7,660)	(8,685)
Administrative expenses	(2,582)	(4,006)	(527)	(1,383)	(634)
Net Change In Fiduciary Net Position	(24,904)	(1,650)	906	(6,052)	1,622
Plan Fiduciary Net Position - Beginning	158,890	160,540	159,634	165,686	164,064
Plan Fiduciary Net Position - Ending {b}	\$ 133,986	\$ 158,890	\$ 160,540	\$ 159,634	\$ 165,686
Plan Fiduciary Net Pension Asset - Ending {a} - {b}	\$ 10,012	\$ (16,325)	\$ (117,023)	\$ (109,491)	\$ (111,653)
Plan Fiduciary Net Position As A Percentage Of The Total Pension Asset {b} / {a}	93.05%	111.45%	368.91%	318.36%	306.64%
Covered Payroll	N/A	N/A	N/A	N/A	N/A
Plan's Net Pension Asset As A Percentage Of Covered Payroll	N/A	N/A	N/A	N/A	N/A

(1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District is presenting information for those years for which information is available.

ADAMS COUNTY FIRE PROTECTION DISTRICT

SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS - VOLUNTEER PLAN Last Six Fiscal Years¹

Fiscal Year Ending (a)	Actuarially Determined Contribution (b)	Actual Contribution (c)	Contribution Deficiency (Excess) (d) = (b) - (c)	Covered Payroll (e)	Actual Contribution As A % Of Covered Payroll (f)
2014	\$ —	\$ —	\$ —	N/A	N/A
2015	—	—	—	N/A	N/A
2016	—	—	—	N/A	N/A
2017	—	—	—	N/A	N/A
2018	—	—	—	N/A	N/A
2019	—	—	—	N/A	N/A

N/A = Information not applicable.

(1) This schedule will be completed prospectively until a full 10-year trend is compiled.
The District is presenting information for those years for which information is available.

ADAMS COUNTY FIRE PROTECTION DISTRICT

SCHEDULE OF CHANGES IN THE DISTRICT'S NET PENSION LIABILITY AND RELATED RATIOS - SWAC VOLUNTEER PLAN Last Six Measurement Periods¹

Measurement Period Ending December 31,	2019	2018	2017	2016	2015	2014
Total Pension Liability						
Interest	\$ 161,964	\$ 161,964	\$ 167,073	\$ 170,217	\$ 176,197	\$ 188,602
Differences between expected and actual experience in the measurement of the total pension liability	—	39,474	—	(56,558)	—	(92,587)
Changes of assumptions	—	445,898	—	276,961	—	—
Benefit payments, including lump sums	(242,333)	(241,644)	(249,679)	(254,214)	(269,026)	(277,441)
Net Change In Total Pension Liability	(80,369)	405,692	(82,606)	136,406	(92,829)	(181,426)
Total Pension Liability - Beginning	3,018,275	2,612,583	2,695,189	2,558,783	2,651,612	2,833,038
Total Pension Liability - Ending {a}	\$ 2,937,906	\$ 3,018,275	\$ 2,612,583	\$ 2,695,189	\$ 2,558,783	\$ 2,651,612
Plan Fiduciary Net Position						
Contributions - employer	\$ 56,000	\$ 56,000	\$ 56,000	\$ 56,000	\$ 56,000	\$ 46,000
Contributions - state	8,100	8,100	8,100	8,100	8,100	8,100
Net investment income	193,463	(46,030)	211,971	76,142	12,099	102,011
Benefit payments, including lump sums	(242,333)	(241,644)	(249,680)	(254,214)	(269,026)	(277,441)
Administrative expenses	(22,441)	(23,866)	(13,242)	(8,707)	(9,585)	(40,342)
Other	—	—	—	123,930	(6,946)	22,328
Net Change In Fiduciary Net Position	(7,211)	(247,440)	13,149	1,251	(209,358)	(139,344)
Plan Fiduciary Net Position - Beginning	1,369,242	1,616,682	1,603,533	1,602,282	1,811,640	1,950,984
Plan Fiduciary Net Position - Ending {b}	\$ 1,362,031	\$ 1,369,242	\$ 1,616,682	\$ 1,603,533	\$ 1,602,282	\$ 1,811,640
Plan Fiduciary Net Pension Liability - Ending {a} - {b}	\$ 1,575,875	\$ 1,649,033	\$ 995,901	\$ 1,091,656	\$ 956,501	\$ 839,972
Plan Fiduciary Net Position As A Percentage Of The Total Pension Liability {b} / {a}	46.36%	45.37%	61.88%	59.50%	62.62%	68.32%
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A
Plan's Net Pension Liability As A Percentage Of Covered-Payroll	N/A	N/A	N/A	N/A	N/A	N/A

(1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District is presenting information for those years for which information is available.

ADAMS COUNTY FIRE PROTECTION DISTRICT

SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS - SWAC VOLUNTEER PLAN Last Six Fiscal Years¹

Fiscal Year Ending (a)	Actuarially Determined Contribution (b)	Actual Contribution* (c)	Contribution Deficiency (Excess) (d) = (b)-(c)	Covered Payroll (e)	Actual Contribution As A % Of Covered Payroll (f)
2014	\$ 61,667	\$ 54,100	\$ 7,567	N/A	N/A
2015	48,178	64,100	(15,922)	N/A	N/A
2016	48,178	64,100	(15,922)	N/A	N/A
2017	63,502	64,100	(598)	N/A	N/A
2018	63,502	64,100	(598)	N/A	N/A
2019	119,387	64,100	55,287	N/A	N/A

N/A = Information not applicable.

* Includes employer and State of Colorado Supplementary Payment

(1) This schedule will be completed prospectively until a full 10-year trend is compiled.
The District is presenting information for those years for which information is available.

ADAMS COUNTY FIRE PROTECTION DISTRICT
NOTE TO REQUIRED SUPPLEMENTARY INFORMATION
December 31, 2019

1. Budgets And Budgetary Accounting

The District Board adopts an annual budget for all funds as required by C.R.S., as amended. Budgeted amounts for all funds are based on legally adopted budgets, including supplemental budget appropriations, if any, which are on a basis consistent with generally accepted accounting principles for each fund type. The Fire Chief is authorized to transfer budgeted amounts within and among departments; however, any revisions that alter total expenditures for any of the funds must be approved by the District Board.

The budgetary comparison schedule included in the required supplementary information presents a comparison of budgetary data to actual results of operations for the General Fund, for which an annual operating budget is legally adopted. This fund utilizes the same basis of accounting for both budgetary purposes and actual results.

Expenditures may not legally exceed appropriations at the fund level. Budget amounts included in the financial statements are based on the final amended budget. After budget approval, the District Board may approve supplemental appropriations if an occurrence, condition or need exists which was not known at the time the budget was adopted.

On or before October 15 of each year, the District's budget officer must prepare and submit a proposed budget to the District Board for the next fiscal year. Thereupon, notice must be published stating, among other things, that the budget is open to inspection by the public and that interested electors may file or register any objection to the budget.

Subject to certain exceptions and exclusions discussed hereafter, the District must submit a request for property tax increases in excess of the statutory limitation to the Division of Local Government (if within TABOR limits) or submit the question of an increased level directly to the electors of the District at a general or special election. State law requires that the District adopt a budget prior to the certification of its mill levy to the County and file a certified copy of its budget with the Division of Local Government within 30 days of such adoption.

Failure to do so can result in the County Treasurer's withholding future property tax revenues pending compliance by the District. Budget appropriations lapse at the end of each year. The encumbrance method is not used.

Supplementary Information

ADAMS COUNTY FIRE PROTECTION DISTRICT

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET TO ACTUAL -
CAPITAL RESERVE FUND**

For The Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues				
Impact fees	\$ 150,000	\$ 150,000	\$ 282,965	\$ 132,965
Interest income	200	200	32,897	32,697
Grant revenues	5,000	5,000	—	(5,000)
Total Revenues	155,200	155,200	315,862	160,662
Expenditures				
Administration	8,000	8,000	—	8,000
Grant	10,000	10,000	—	10,000
Capital outlay	6,263,788	7,648,843	7,648,843	—
Debt service:				
Principal	859,307	859,307	358,268	501,039
Interest	—	—	395,860	(395,860)
Total Expenditures	7,141,095	8,526,150	8,402,971	123,179
Deficiency Of Revenues Under Expenditures	(6,985,895)	(8,370,950)	(8,087,109)	283,841
Other Financing Sources				
Proceeds from capital leases	—	—	767,337	767,337
Transfers in	4,182,675	4,182,675	3,686,277	(496,398)
Total Other Financing Sources	4,182,675	4,182,675	4,453,614	270,939
Net Change In Fund Balance	\$ (2,803,220)	\$ (4,188,275)	(3,633,495)	\$ 554,780
Fund Balance - Beginning Of Year			4,699,654	
Fund Balance - End Of Year			\$ 1,066,159	

ADAMS COUNTY FIRE PROTECTION DISTRICT

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET TO ACTUAL -
BOND FUND**

For The Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues				
Property taxes	\$ 431,787	\$ 431,787	\$ 431,787	\$ —
Interest	400	400	147	(253)
Total Revenues	432,187	432,187	431,934	(253)
Expenditures				
Administration	—	500	500	—
Debt service:				
Principal	445,000	445,000	445,000	—
Interest	62,675	62,675	62,675	—
Total Expenditures	507,675	508,175	508,175	—
Excess Of Revenues And Other Net Change In Fund Balance	\$ (75,488)	\$ (75,988)	(76,241)	\$ (253)
Fund Balance - Beginning Of Year			132,087	
Fund Balance - End Of Year			\$ 55,846	

ADAMS COUNTY FIRE PROTECTION DISTRICT

**SCHEDULE OF CHANGES IN NET POSITION -
BUDGET TO ACTUAL - PENSION TRUST FUND
For The Year Ended December 31, 2019**

	Original And Final Budget	Actual	Variance Favorable (Unfavorable)
Additions			
General property taxes	\$ 56,000	\$ 56,000	\$ —
Investment income (loss)	92,225	193,463	101,238
State contribution	8,100	8,100	—
Other	7,500	—	(7,500)
Total Additions	163,825	257,563	93,738
Deductions			
Benefit payments	242,000	242,333	(333)
Death benefit expense	3,200	—	3,200
Administration	7,000	4,765	2,235
Professional fees	14,000	9,900	4,100
Miscellaneous	2,000	7,776	(5,776)
Total Deductions	268,200	264,774	3,426
Net Decrease In Net Position Held In Trust For Pension Benefits	\$ (104,375)	(7,211)	\$ 97,164
Net Position Held In Trust For Pension Benefits - Beginning Of Year		<u>1,369,242</u>	
Net Position Held In Trust For Pension Benefits - End Of Year		<u>\$ 1,362,031</u>	